### GETTING IT BUILT: OVERCOMING THE IMPLEMENTATION BARRIERS TO SMART GROWTH

February 15, 2014 New Partners for Smart Growth





#### Challenges to Implementing Smart Growth

#### The Typical Smart Growth Vision

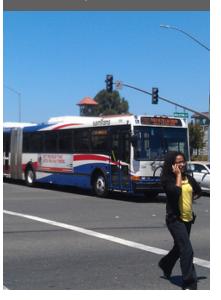


Higher Intensity Land Uses





Transit Options



### There Are Typically 5 Primary Barriers to Attaining This Vision

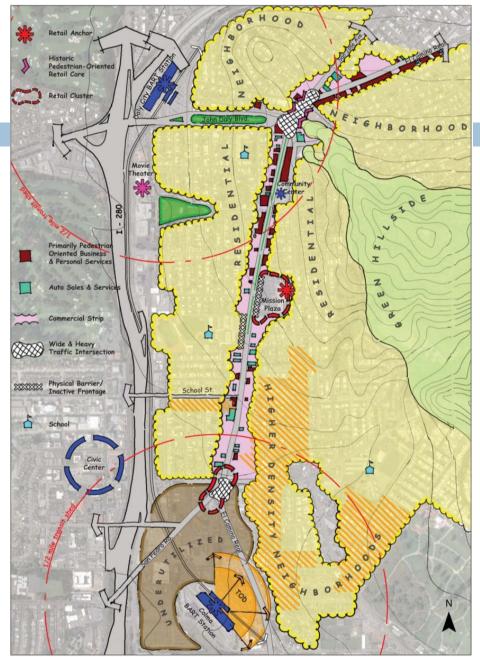
- 1. Existing Development Context
- 2. Scarcity of Development Parcels
- 3. The Evolving Role of Retail
- 4. Limited Public Resources
- 5. Mismatch Between Local Land Use Policies and Market Conditions

#### 1. Physical Context for Development

Existing Downtown/ Urban Business District	Major Suburban Employment Area	Legacy Industrial Area	Mixed Use Neighborhood/ Main Street
Downtown Boston Boston, Massachusetts	Tyson's Corner, Virginia	Arts District   Los Angeles, California	Lincoln Square   Chicago, IL
Auto-Oriented Commercial Corridor	Industrial/ Distribution Area	Low Density Residential Neighborhood	Major Greenfield/ Infill Site
University Avenue Twin Cities, Minnesota	South Boulevard   Charlotte, North Carolina	Bethel Park,   Pennsylvania	NUMMI Plant   Fremont, California

#### 2. Scarcity of Developable Parcels

- Minimum developable parcel is ~0.35 acres, with most development occurring on sites of 1-2+ acres
- Many infill areas characterized by:
  - Small, shallow, or irregularly shaped parcels
  - Fragmented ownership
  - Adjacent single-family residential neighborhoods



Data Source: Google, 2012; Freedman Tung + Sasaki, 2012

### 3. Evolving Role of Retail

- Internet sales growing 3X faster than brick-and-mortar
  - Fastest growth in restaurants, grocery stores, personal and business services
- Some aging retail no longer conforms to modern requirements



**Redwood City** 

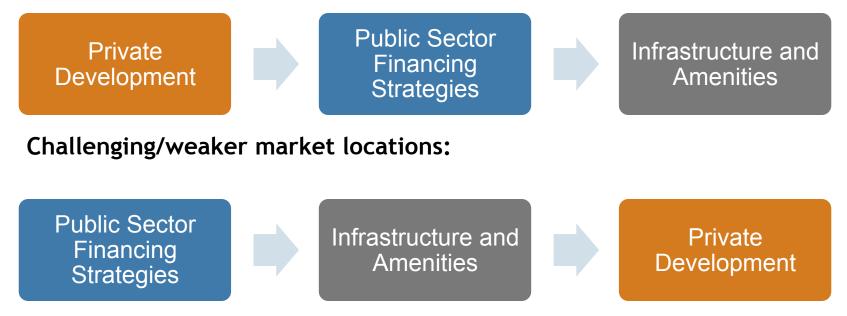


Mountain View

### 4. Limited Public Resources

 Limitations on role of new development in funding public improvements

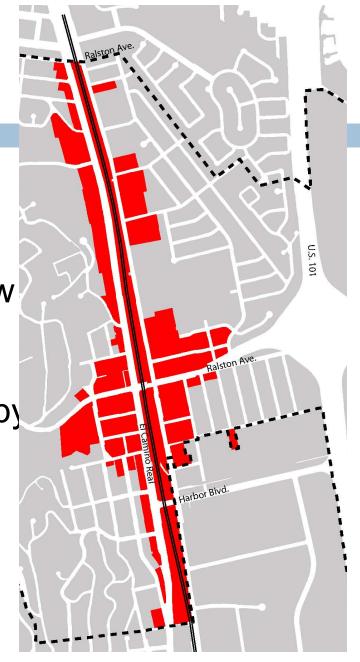
Stronger market locations:



 Mismatch between Local Land Use Policies and Market Conditions

#### • For example:

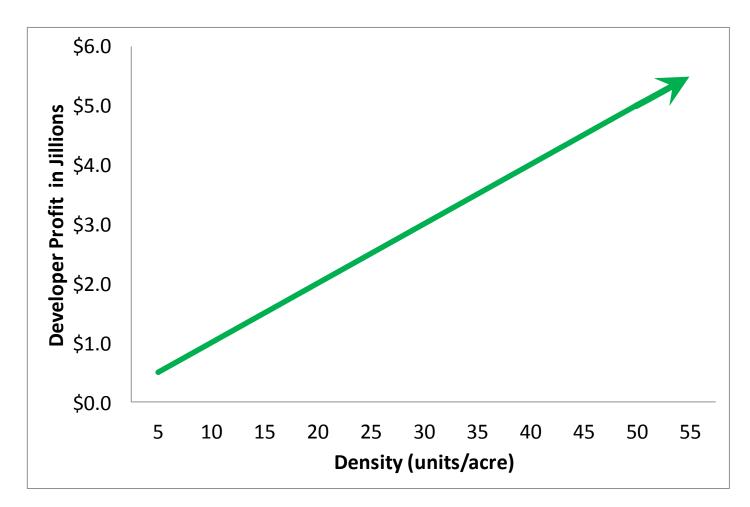
- Low height or density requirements do not permit new development
- High rise development is envisioned, but not supported by market conditions
- Zoning for ground floor retail exceeds demand
- On-site parking requirements drive up development costs



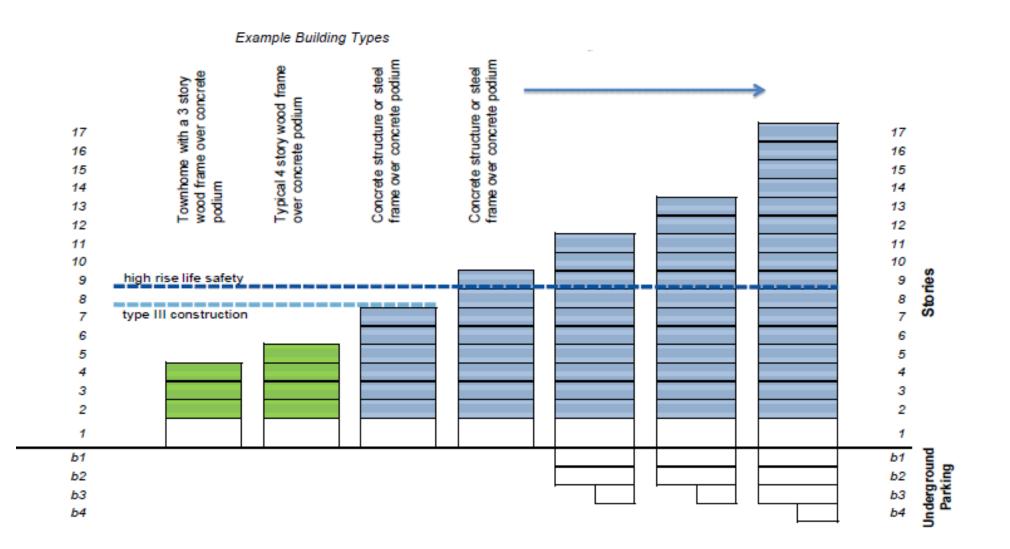
Ground Floor Retail Zoning in Belmont

#### What Are the Economics of Density

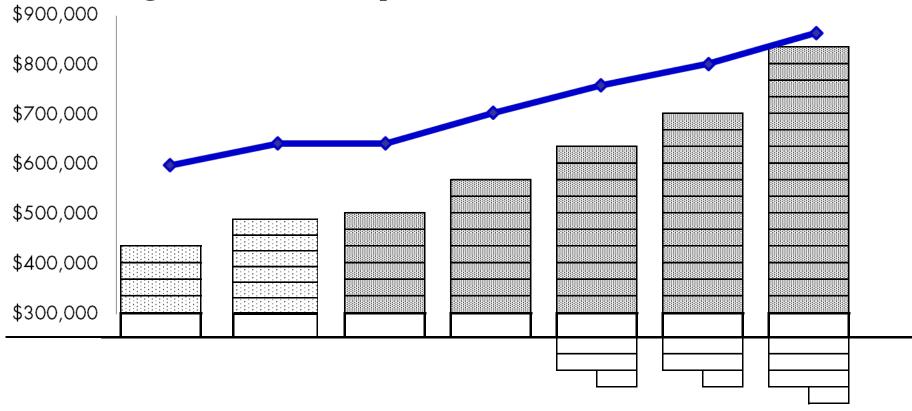
Common perception of "density"



### Different Densities Require Different Building Types



#### Average Revenue per Unit



#### 5-Story

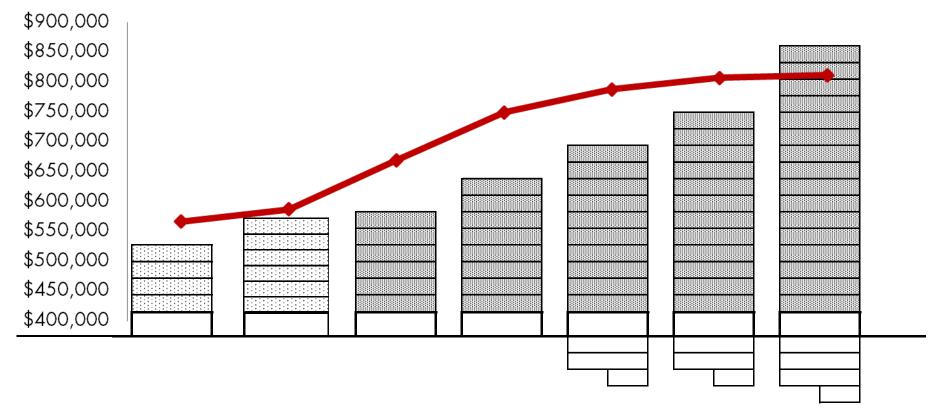
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11-Story

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#### Average Cost per Unit



#### 5-Story

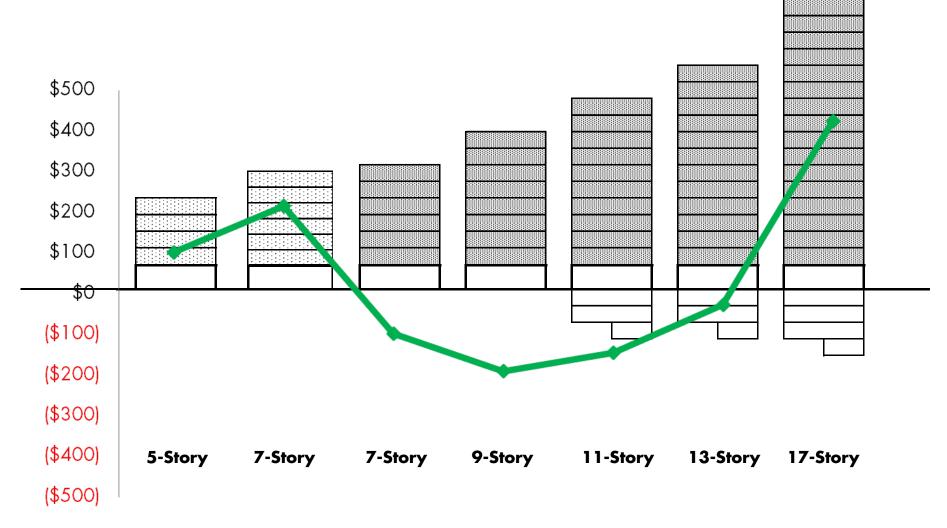
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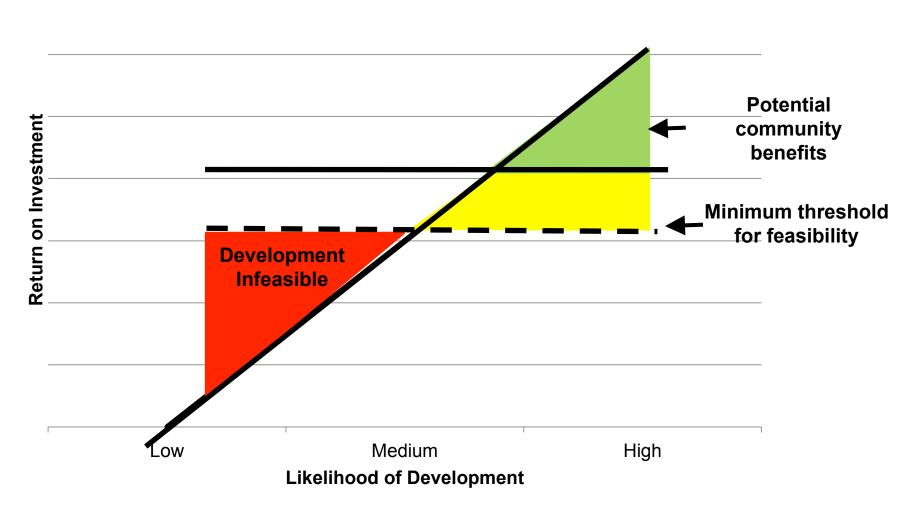
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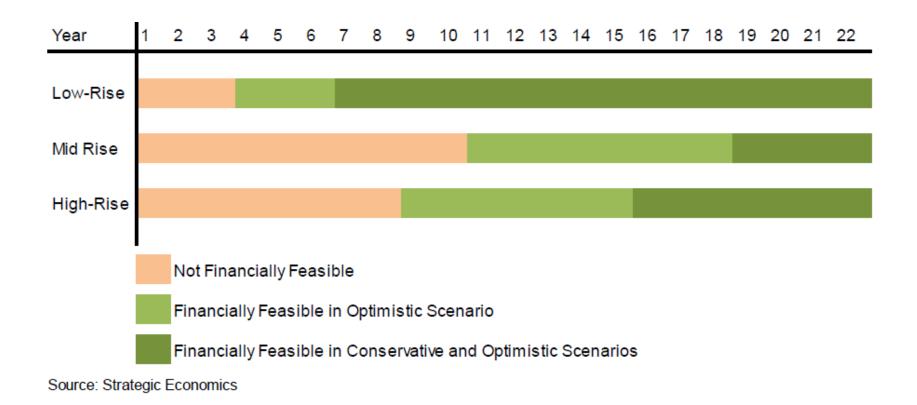
#### Residual Land Value (per Square Foot Land)



#### Community Benefits Contingent on Development Feasibility



#### Projected Feasibility for Different Building Types 2013-2035 (Oakland, CA)



### Strategies for Implementation

### **Three Strategies**

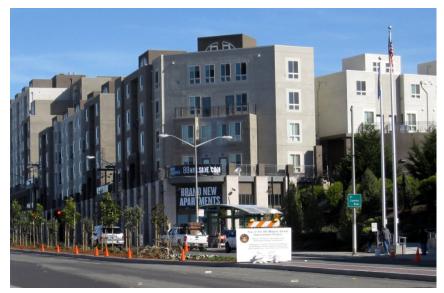
- 1. Plan for vibrant activity nodes
- 2. Align land use regulations with market and physical conditions
- 3. Coordinate public & private investment to create walkable places and support desired development



Colma BART

# Strategy 1: Plan for Vibrant Activity Nodes

- Focus public investments and higher intensity development in concentrated activity nodes
  - Support successful mixed-use districts
  - Encourage pedestrian activity and transit use
  - Save the city money



Top of the Hill development and streetscape improvements in Daly City

## Identify Key Activity Nodes Early in the Planning Process

#### Consider:

- Walking distance (1/4-1/2 mile)
- Transit access
- Market momentum
- Opportunity sites

Two different kinds of nodes: San Antonio Center (above) and Downtown Mountain View (below)



#### Focus Retail to Create Activity Centers

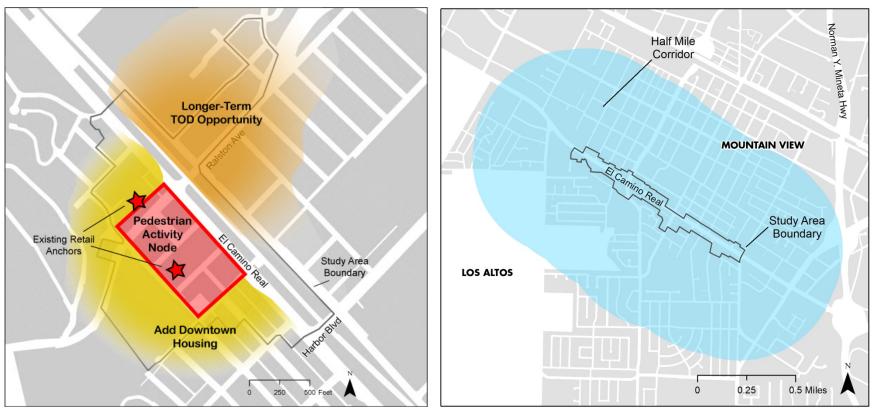
Castro Street, Downtown Mountain View



Burlingame Ave, Downtown Burlingame



# Plan for the Corridor, not just the Street



Downtown Belmont Activity Node

Mountain View Study Area v. Half-Mile Corridor

## Strategy 2: Align Land Use Regulations with Market and Physical Conditions

- Set zoning, parking, and other regulations to:
  - Enable new investment to occur in the short-term
  - Support the long-term vision for transformation

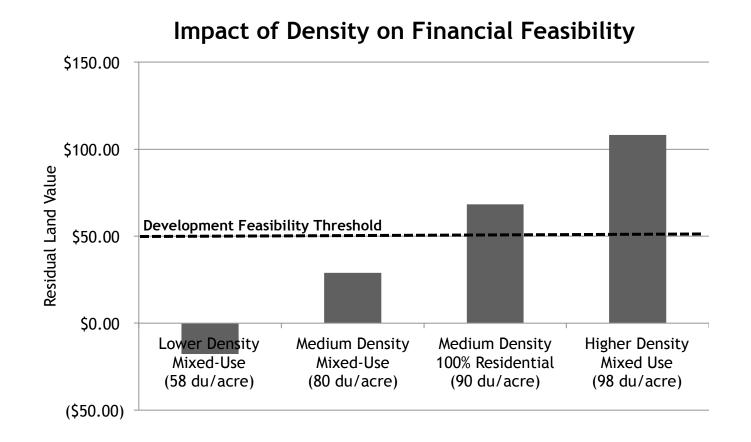


Redwood City



Palo Alto

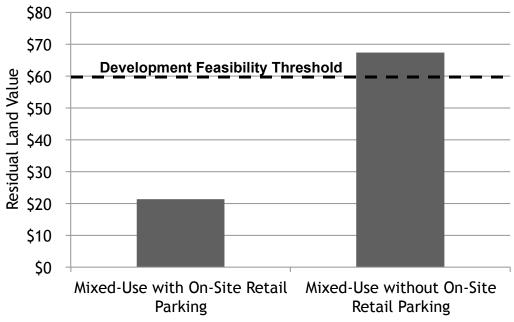
### Adjust Zoning to Allow Feasible Building Types



Retail rents at \$2.25/s.f.; condo prices at \$510/s.f. Simplified diagram based on Daly City analysis. Source: Strategic Economics and VMWP, 2013.

#### Reduce On-Site Parking Requirements

 Works best in places with good transit service and/or as part of a comprehensive parking management strategy



Condo prices at \$500/per s.f. Diagram based on Mountain View analysis.

## Provide Flexibility on Ground Floor Uses Outside of Nodes

 Allow ground floor residential, community space, and office outside of nodes







Office in Mountain View (left); housing in Los Altos (top) and Santa Clara (bottom right)

## Strategy 3: Coordinate Public & Private Investment

- Make places attractive and functional for existing and new residents
- Encourage developers to invest in partnership with public investments
- Facilitate walking, bicycling, and transit ridership



Belmont



Palo Alto

### Target Public Improvements to Activity Nodes

- Utilize scarce resources efficiently
- Support activity nodes and pedestrian activity



Top of the Hill Improvements, Daly City



Bike Share Station, Downtown Mountain View

### Ensure New Development Supports a Walkable Environment

 Implement design guidelines and development standards to ensure that development supports desired character



New retail development in Mountain View (left) and housing on the Los Altos/Mountain View border (right) is oriented towards the street and includes pedestrian amenities



### **Closing Thoughts**

- Realizing the vision requires realistic assessment of economic, physical, regulatory barriers
- There are many tools at the local level to remove barriers and incentivize development